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Legal framework for power projects in key emerging countries

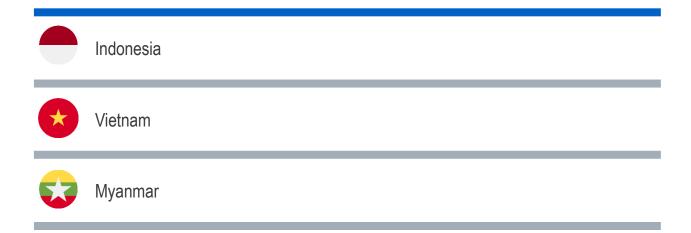
Presenter: Anna Chung, Counsel **December 2017** 



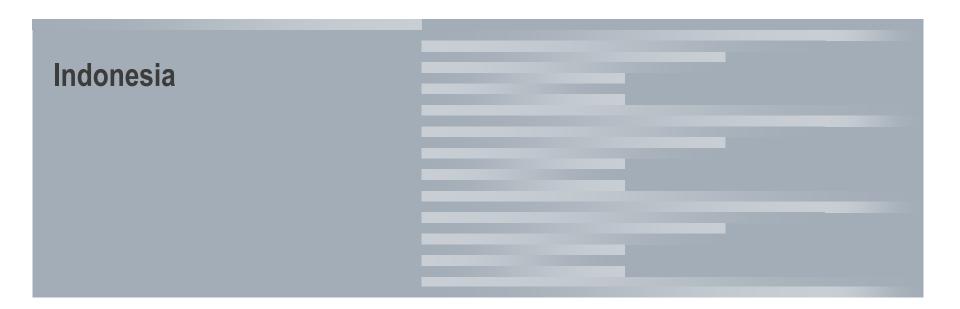


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## Agenda



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# **Indonesia Opportunities**

## Demographic and economic opportunity



Most populous country in the world Electricity consumption per capita in Indonesia is 10% of the average in developed countries

10%

7.1%



Average year on year electricity demand increase

# Indonesia Opportunities (cont.)

# Ambitious Government Plans **35 GW**

New installed capacity to be added by 2019 **750%** Increase in installed capacity by 2050



Proven Track Record
Indonesia investment grade rating
Long track record of successfully
financed IPPs
Eg. US\$4.2 Billion Central Java IPP
US\$2.7 Billion Paiton Refinancing
(US\$ 2 Billion Bonds/US\$750
Million Loans)

## Indonesia Challenges

### What are the key barriers to investment in new large scale generation?

Regulatory uncertainty	83%
Lack of coordination between Ministries/other government institutions	73%
Obtaining finance	67%
Timely conclusion of PPAs and permits	63%
Standard bankable PPA with appropriate risk allocation	57%
Availability of government guarantees	57%
Adequacy of renewables feed in tariffs ("FiT")	50%
Lack of transparency in procurement and bidding of new projects	50%
Access to primary energy	43%
T&D information not ready	37%

Source – PwC "Powering the Nation: Indonesian Power Industry Survey 2017"

# **Key Players**



Ministry of Energy and Mineral Resources (MEMR)

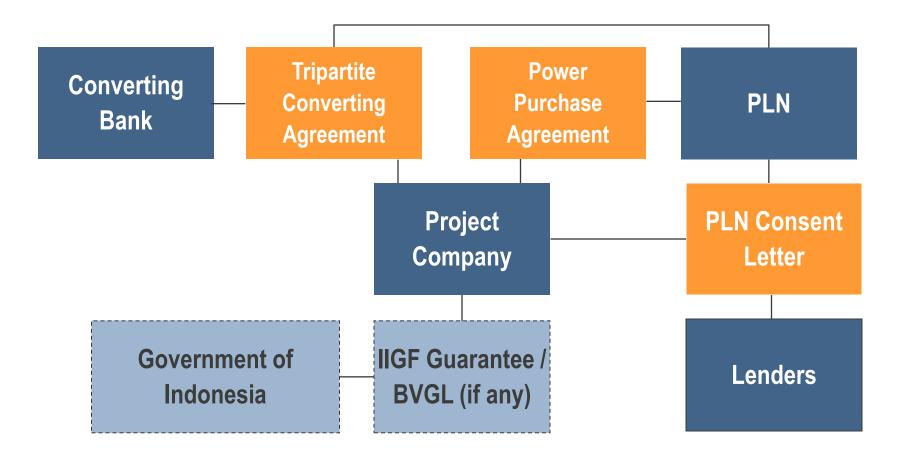
 Creates a national policy formulation, policy implementation and technical policy in the field of energy



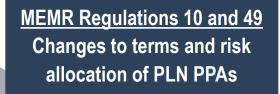
## Perusahaan Listrik Negara (PLN)

- the State Electricity Company and holder of the Power Business Authority (PKUK) with the task of providing electricity for the public interest
- Operates as a vertically integrated utility company, operating power generation, transmission, distribution and retail sales of electricity
- PLN is the single buyer of electricity

## **Indonesia Contractual Structure**



## **Regulatory Developments in 2017**



Key regulation sets:

Over 50 new regulations, many of which revise changes introduced earlier in the year.

MEMR Regulations 42 and 48 Changes to share transfer restrictions

MEMR Regulations 12, 24 and 50 Caps on IPP tariffs based on "Generating BPP" (average local power generation cost)

## **MEMR** Regulations 10 and 49 – codification of PPA risk allocation

Issue	Before Regulations 10 + 49	After Regulations 10 + 49
Change in Law	<ul> <li>PLN risk</li> <li>IPP benefits from         <ul> <li>deemed commissioning/ capacity payments</li> <li>termination rights</li> <li>tariff adjustments for increased costs</li> </ul> </li> </ul>	<ul> <li>Change in law is a force majeure event for both PLN and IPP</li> </ul>
Grid Force Majeure	<ul> <li>PLN risk</li> <li>IPP benefits from</li> <li>Deemed commissioning/ capacity payments</li> </ul>	<ul> <li>IPP risk</li> <li>PLN not required to make payments if cannot take power due to grid force majeure</li> </ul>

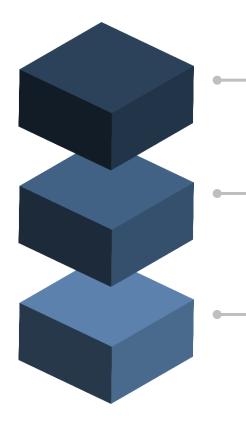
## **MEME Regulations 42 and 48 – Share transfer restrictions**

# Before • No transfer restrictions by law/regulation

# <u>After</u>

- No share transfers in project company pre-COD except to 90% owned affiliate.
- Impact on lender share pledge?

## MEME Regulations 12, 24 and 50 – caps on tariffs



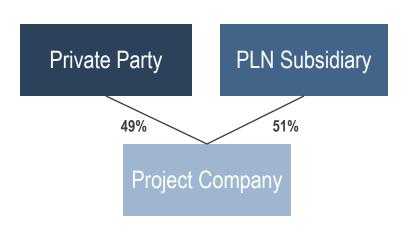
- "Generating BPP" = Average cost of generation in each area
- Regulations impose cap on tariff based on "Generating BPP"
- Is this an appropriate benchmark?

## **New IPP Procurement Option – PLN 51% Participation**

## **Procurement Options**

- 1. Direct appointment by PLN
- 2. Participation by PLN (via subsidiary) in 51% of Project Company

## **PLN Shareholder Participation**



#### Key Terms/Issues

World Bank Negative Pledge

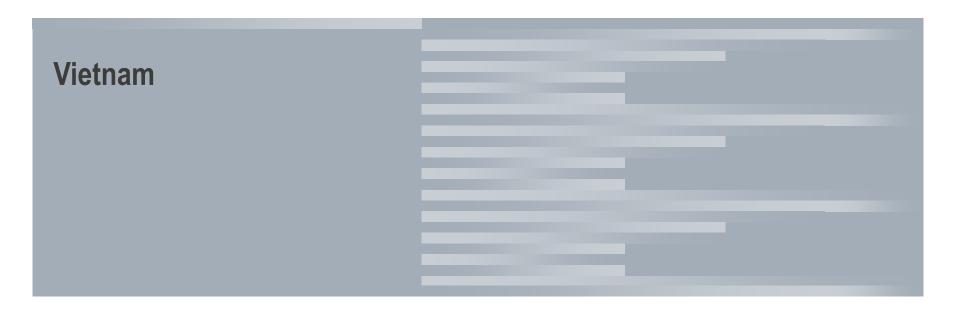
- Is the whole project a "state asset"?
- PLN subsidiary equity
  - Soft 10% equity contribution obligation?
  - No support for equity contributions
  - Same dividend entitlement

#### Governance

- PLN control at board and shareholder level
- No conflicts of interest provisions

PLN undertakes O&M

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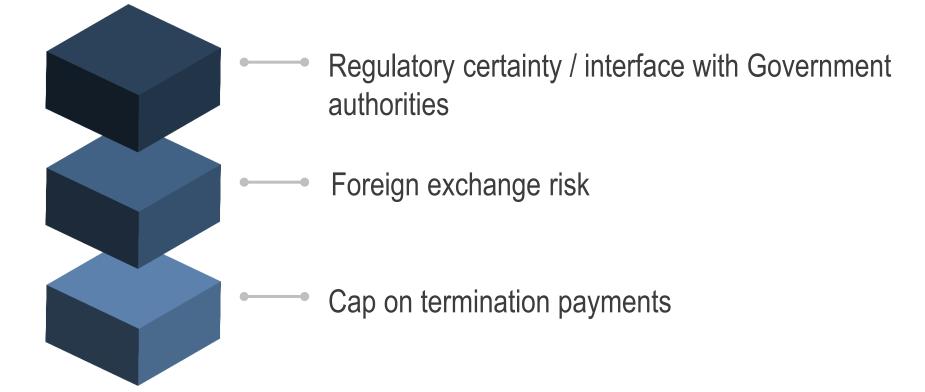
## **Vietnam Opportunities**

10-12%

Power demand growth to 2020



# **Vietnam Challenges**



# **Key Players**





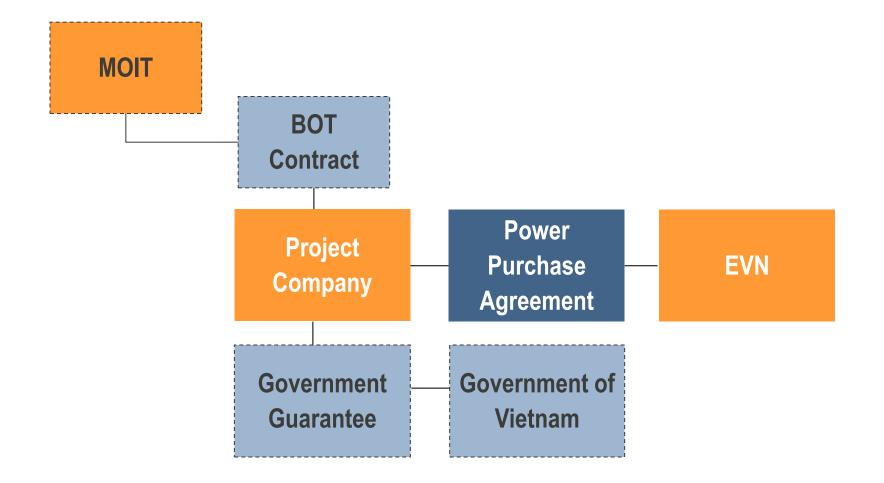
## MOIT – Ministry of Industry and Trade

- Overseas implementation of Vietnamese government policy in power sector
- Tariffs to the public are recommended by MOIT and approved by Prime Minister



- State-owned utility
- Largest power purchaser
- Monopoly on transmission and distribution

## **Contractual Structure**



## **Renewable Energy Developments**

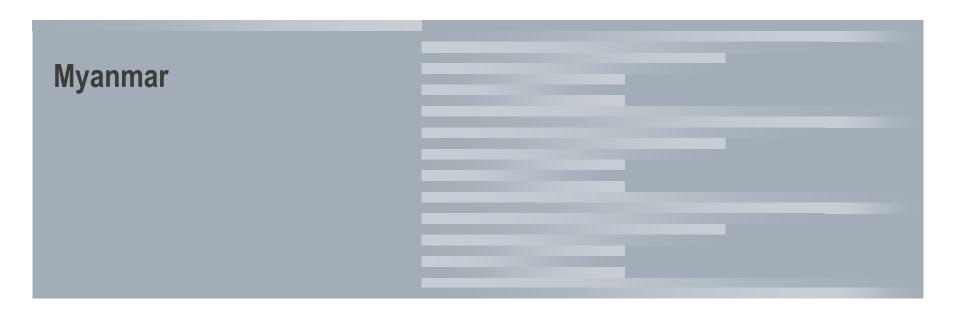


- Tax incentives
- Obligation to buy all electricity
- Attempt to develop "Model PPA"
- Feed-in tariff indexed to foreign currency



- No government guarantee of EVN's payment obligations
- No political risk (eg. change in law) protection
- Project takes grid unavailability risk

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# **Myanmar Opportunities**



## **Strong demand fundamentals**



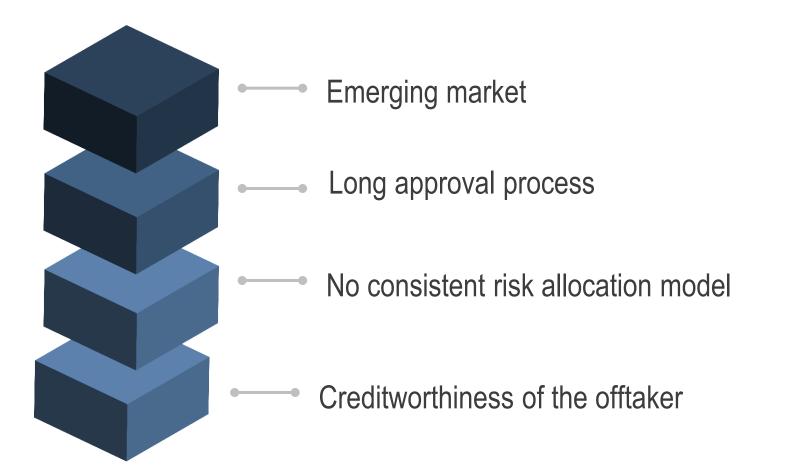
33%

15-17%

Electricity consumption per capita in Myanmar (2014) Electrification rate (2014)

Annual demand for electricity estimated by Ministry of Electric Power and Energy

## **Myanmar Challenges**



MOEE

# **Key Players**



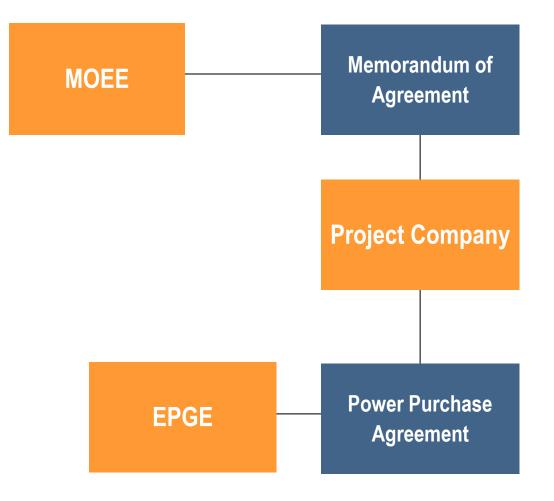
## Ministry of Electric Energy

- Overall responsibility for power sector
- Separate departments for development of power generation, transmission and distribution

## Electric Power Generation Enterprise

State owned monopoly offtaker

## **Contractual Structure**



# **Key Risk Allocation Issues**

## **Government support**

- Guarantee by MOEE vs Guarantee by the Ministry of Planning and Finance (MOPF)
- Draft regulations are under review by the Government to expand the scope of MOPF guarantee

## Currency of tariff

- Tariff under PPAs entered into in 2016 were in USD
- Some uncertainty as to currency of tariff for future projects

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